

## STATE OF WISCONSIN DEPARTMENT OF JUSTICE

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February 1, 2017

The Honorable Paul Ryan Speaker U.S. House of Representatives Washington, D.C.

The Honorable Nancy Pelosi Minority Leader U.S. House of Representatives Washington, D.C. The Honorable Mitch McConnell Majority Leader U.S. Senate Washington, D.C.

The Honorable Charles Schumer Minority Leader U.S. Senate Washington, D.C.

## Re: Social Security Administration Rule Infringing On Second Amendment Rights

Dear Speaker Ryan, Majority Leader McConnell, Minority Leader Pelosi, and Minority Leader Schumer:

We, the Attorneys General of Wisconsin, Arizona, Georgia, Kansas, Louisiana, Michigan, Montana, Nevada, North Dakota, Ohio, South Carolina, Texas, and West Virginia, write to inform you about an important action that you can take to protect the Second Amendment rights of Social Security beneficiaries.

In the Gun Control Act of 1968, Congress narrowly prohibited someone "who has been adjudicated as a mental defective or who has been committed to a mental institution" from possessing a firearm or ammunition affecting interstate commerce. 18 U.S.C. § 922(g)(4).

On December 19, 2016, the Social Security Administration (SSA) published a final rule entitled, "Implementation of the NICS Improvement Amendments Act of 2007." *See* 81 Fed. Reg. 91702 (Dec. 19, 2016). This new regulation broadens the previously narrow prohibition for those "adjudicated as a mental defective or who ha[ve] been committed to a mental institution" to sweep in numerous individuals that Congress never intended to cover with this exclusion. Specifically, under this new rule, SSA may designate a person as "mental[ly] defective" and then take away his Second Amendment rights if it determines that he "lacks the mental capacity to contract or manage his own affairs." *See* 20 C.F.R. § 421.105. This would include some Social Security beneficiaries whose benefits have been "made through a representative"

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payee." *See* 20 C.F.R. § 421.110(b)(5). And SSA appoints representative payees when it "determine[s] this is necessary because the individual's interests would be better served by the appointment of a payee." 81 Fed. Reg. 91702, 91709.

We, the undersigned Attorneys General, believe that this regulation illegally infringes upon the Second Amendment rights of Social Security beneficiaries. The right to own and possess a firearm is protected by the United States Constitution, *see District of Columbia v. Heller*, 554 U.S. 570 (2008), and cannot be abridged on a basis as flimsy as a finding that a beneficiary would be "better served by the appointment of a payee." 81 Fed. Reg. 91702, 91709. Moreover, the regulation violates basic notions of due process by permitting a federal agency to revoke Second Amendment rights without a hearing, and only permitting a beneficiary to challenge the decision later, in an administrative process that could take months or years. *See Mathews v. Eldridge*, 424 U.S. 319 (1976).

We understand that Congress is considering a joint resolution (H.R.J. Res. 40, 115 Cong. (2017)) of disapproval under the Congressional Review Act, 5 U.S.C. §§ 801, 802. We strongly support such action and call upon Congress to honor this country's constitutional commitment to protecting Second Amendment rights.

Thank you for your consideration in this matter.

Sincerely,

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